

Report of	Meeting	Date
Director of Streetscene, Neighbourhoods and Environment	Overview & Scrutiny Committee	03/12/2007

CRIME AND DISORDER REDUCTION STRATEGY

PURPOSE OF REPORT

1. To provide an update on the delivery of the Community Safety Strategy.

RECOMMENDATION(S)

2. That the report be noted.
3. That Overview and Scrutiny Committee consider undertaking a review of the Community Safety Strategy in April 2008.
4. That Overview and Scrutiny Committee consider undertaking a review of the arrangements in Chorley for community engagement in crime, disorder and anti-social behaviour.

REASONS FOR RECOMMENDATION(S)

(If the recommendations are accepted)

5. The Chorley Community Safety Strategy period ends in March 2008. Overview and Scrutiny Committee wish to understand the current position and the likelihood of targets being met.
6. The Committee may wish to undertake a formal review of delivery and in order to make recommendations about the arrangements that will replace both the Strategy and potentially the Community Safety Partnership itself from April 2008.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

7. The Council has a duty under the Crime and Disorder Act 1998 to reduce crime and anti-social behaviour. Prior to April 2007 the Council partly delivered this by the appointment and deployment of Neighbourhood Wardens.
8. In 2007/2008 the Council made a contribution of £232,000 towards the cost of deploying and employing 36 Police Community Support Officers [PCSOs] across the Chorley Area. For details of their deployment please see below. They are currently becoming more established and embedded in their communities and are effectively bridging the gap left by the Neighbourhood Warden Service in terms of crime and disorder and anti-social behaviour. The PCSO's are a higher profile foot-patrol service than the former Wardens and their work is more closely aligned to crime and disorder reduction.
9. The Council needs to take a view on the continued funding of these officers into 2008/9.

The officer view is that the success of the current arrangements is noted and that funding at the present level be continued for a further 2 years, reviewable again from April 2010.

CORPORATE PRIORITIES

10. This report relates to the following Strategic Objectives:

Put Chorley at the heart of regional economic development in the central Lancashire sub region	✓	Improved access to public services	
Improving equality of opportunity and life chance	✓	Develop the character and feel of Chorley as a good place to live	✓
Involving People in their Communities	✓	Ensure Chorley is a performing Organisation	

BACKGROUND

11. The current Chorley Community Safety Strategy was launched in March 2005 and will end in March 2008.

There are five priorities:

- Priority 1 Safe and secure homes
- Priority 2 Safe and Secure streets
- Priority 3 Substance misuse
- Priority 4 Target areas
- Priority 5 Partnership development

Achievement of Strategy Targets

12. The British Crime Survey measures the effectiveness of our tactics and strategies and enables the CDRP to know where it currently stands against its targets. The baseline for our target for the three-year strategy is to reduce the annual number of crimes from 4,901 to 4,166 by the end of March 2008. At present the number of annual crimes recorded are 3774, which is an 18% reduction on last year's crime. In order to achieve our target for the overall strategy we need a reduction of 1.8% this year, therefore we are well on target to achieve this goal. Please see Appendices 1 and 1a attached - British Crime Comparator Survey.

This has been achieved by a range of actions and interventions including:

- Improved offender management including
 - Persistent and Prolific Offenders Programme
 - Prevent and Deter Programme
- Youth referral system
- Youth Diversionary activities
- Extensions of CCTV
- Target hardening and designing out crime opportunity.
- Improved multi-agency working.

The continuing high performance of the Chorley CDRP has been recognised again in the Home Office letter of 1 November 2007 – attached as Appendix 2.

Priority 1

Safe and Secure Homes

The Fire and Rescue Service has significantly increased partnership working. They have engaged with the schools, liaising with the police for joint visits regarding those children and families most likely to be at risk from fire in the home etc.

Other initiatives include leaflet drops, targeted at specific areas with joint messages regarding fire safety and crime reduction advice.

The Bright Sparx, bonfire night campaign is a joint initiative that involves Trading Standards, Police and the Environmental Health Officers of Chorley Council.

Other joint working with partners has seen the fire service engage with the police on Operation Control, (Joint licensed premises visits) and the Road Show, which gives road safety advice to students targeted through schools and colleges. They have also run several courses for the Youth Development Programme, named FLARE and Firebreak. A number of youths engaged in the Prevent and Deter Group were identified for these courses, additionally children on the verge of offending were targeted. Team building and social skills were at the forefront of this training package.

Year To Date – Domestic Burglary - down 40%

13. The alley gate policy was changed to ensure that schemes were able to progress on the basis of resident's simple majority. Previously a single resident could object to a proposed scheme and this would be sufficient to thwart the project. This change of policy has enabled a significant increase in the number of viable schemes. The new process is working well and the capital alleygate budget of £40,000 for 2007/2008 will be spent this financial year. The outstanding funding for this year will be met from other safer and stronger communities budgets.

A list of the current alley gate schemes being implemented.

<u>Scheme</u>	<u>Scheme Code</u>
Commercial Rd	CCP07
Pennine Rd	PFE07
Regent Rd	DAG07
Lord St	LL07
Gillibrand St	GAR07
Stirling Close	CS07
Progress St	PF07
Robert St	GRL07
Avondale Rd	AWGR07
Hamilton Rd	HCDA07
Carrington Rd	HCGA07
Devonshire Rd	RDA07
Alker St	GAW07
Avenham Rd	DAG07
Temperance St	WTS07
Wright St	WFS07
St James St [not proceeding due to lack of sufficient consent]	CSY07

Potential schemes for 2008/2009 are currently being assessed.

Priority 2 Safe and Secure Streets

14. The Multi-Agency Tasking and Coordinating process was launched in 2007 following the setting up of Streetscene, Neighbourhoods and Environment Directorate (MATAC). This

requires partners to share information, as required under the Crime and Disorder Act Review and has seen the process grow across a number of different agencies throughout the Borough. Agencies meet once a month in Bengal Street to review a current tactical assessment of crime and disorder. Data is collected from Police, Fire and Streetscene Directorate and is plotted, electronically, onto a mapping system. This effectively displays our 'hotspots' and determines partnership resources and where staff should be deployed.

Year on Year statistics - 05/06 to 06/07 (Aug to Aug)

Car Crime

Vehicle Crime down 8%

Theft from Vehicle down 13%

Damage:

Down 26%

Buildings down 35%

Domestic dwelling down 26%

On the same period April 05 to August 05, compared with April 07 to August 07 the crime statistics show:

Car Crime

Vehicle Crime down 35%

Theft from Vehicle down 37%

Damage:

Down 33%

Buildings down 47%

Domestic dwelling down 12%

Police Community Support Officers

15. The Council has supported the programme of PCSO's for Chorley. The table below shows the distribution of PCSO's and the positions that are 'part-funded' by the Council:

	Sector	Location	Part-FUNDED
1	CA	'C' - PCSO (Chorley East)	
2	CA	'C' - PCSO (Chorley - Town Centre)	
3	CA	'C' - PCSO (Chorley East)	
4	CA	'C' - PCSO (Chorley - North East)	
5	CA	'C' - PCSO (Chorley - Astley Village)	
6	CA	'C' - PCSO (Chorley - North West)	
7	CA	'C' - PCSO (Chorley East)	
8	CA	'C' - PCSO (Chorley Town Centre)	
9	CA	'C' - PCSO (Chorley South East)	1
10	CA	'C' - PCSO (Chorley North East)	
11	CA	'C' - PCSO (Chorley - Gillibrand)	2
12	CA	'C' - PCSO (Chorley Town Centre)	3
13	CA	'C' - PCSO (Chorley South East)	4
14	CA	'C' - PCSO (Chorley South West)	5
15	CA	'C' - PCSO (Chorley East)	6
16	CA	'C' - PCSO (Chorley - Buckshaw)	7
17	CA	'C' - PCSO (Chorley North West)	8
18	CA	'C' - PCSO (Chorley North East)	9
19	CA	'C' - PCSO (Chorley - Euxton)	10

20	CA	'C' - PCSO (Chorley South East)	11
21	CA	'C' - PCSO (Chorley Astley Village)	12
22	CA	'C' - PCSO (Chorley South East)	13
23	CC	'C' - PCSO (Clayton/Whittle le Woods)	
24	CC	'C' - PCSO (Clayton/Whittle le Woods)	
25	CC	'C' - PCSO (Coppull - Adlington)	
26	CC	'C' - PCSO (Coppull)	
27	CC	EC SO Coppull/ Croston	
28	CD	'C' - PCSO (Wheelton Rural)	14
29	CC	'C' - PCSO (Clayton Brook)	15
30	CC	'C' - PCSO (Coppull)	16
31	CC	'C' - PCSO (Coppull - Eccleston)	17
32	CC	'C' - PCSO (Coppull - Adlington)	18
33	CC	'C' - PCSO (Clayton le Woods)	19
34	CC	'C' - PCSO (Coppull - Croston)	20
35	CC	'C' - PCSO (Clayton Brook)	21
36	CC	'C' - PCSO (Coppull - Adlington)	22

The table below shows the number of initiatives and deployment of the PCSO's since their appointment to end September 2007:

PCSO strengths and outputs 1/4/2007 to 1/10/2007

	April	May	June	July	August	September	Total where appropriate
Number of PCSO's Employed	33	33	34	34	35	33	n/a
Max number of hours could be worked **	4785	4785	4930	4930	5075	4785	29,290
Total Hours Worked	3161	4220	4470	4904	4007	4360	25,122
% hours worked o/side Station	77	76	78	76	83	78	78
Total Stops in reporting period							581
Total number of incidents attended this period							1,960
Total number of INTEL submissions this period							818

Data sources Finance and admin, HR, TORA and Sleuth

** Number of hours they would work without abstractions for leave, training, sickness and court

In addition to the quantifiable data above the following notable interventions projects and deployments have been undertaken by the PCSO's across the Borough:

- Mayfield/The Hawthorns. Graffiti issue. PCSO's engaged in commissioning fencing for the area with commercial sector.
- Digital photos of damage/graffiti are regularly taken by PCSOs and forwarded to Council Neighbourhood Officers, who collate the information/pictures and locations, and pursue their own course of action.
- Petrol Sales to under 16yr olds (for use with off road bikes and mini motos), has been addressed by PCSOs, who have linked in with local garages, and offered advice and warnings. The next stage of the plan is to work with Trading Standards and draft a letter warning petrol stations of their obligations under consumer law NOT to sell to U16s.
- PCSOs have an active involvement in the policing of 'Pub-watch' and 'Off-watch', as they attend the meetings, and visit the licensed premises concerned, and are then able to co-ordinate the appropriate response dependent on the level of the problem i.e. self-intervention, police officer action, or licensing Sgt action. The PCSOs reassure owners and prevent ASB offenders gaining easy access to alcohol, and as a consequence, recruitment to the scheme is increasing. The fringe benefit has also been an increase in licensing visits to off and on premises.
- All PCSOs are visiting Neighbourhood Watch Co-ordinators on a regular monthly visit.
- A number of PCSOs have now been trained to drive the Council CCTV van. The cameras are currently being replaced with digital equipment, and once that has been done, PCSOs will be trained in their use.
- PCSOs are involved in joint visits with Places for People in Astley Village, and focus on the vulnerable, and anti-social behaviour offenders.
- The 'school watch' phone (as part of the Smartwater initiative) is taken out on patrol by PCSO's, who respond accordingly to reports of anti-social behaviour. This phone number is also utilised by 'Off watch' subscribers who report related matters to officers on patrol.
- PCSO's in Euxton will be involved in 'Passport for safer cycling' during the summer holidays as part of youth engagement activities during that time.
- PCSO's (as do CBM's) have ownership of criminal damage, and will as a matter of course revisit criminal damage victims when on patrol.
- Training for PCSO's re environmental matters on-going eg. Fly tipping
- Training - fixed penalty notices for litter and dog fouling. Penalties will be executed on behalf of the council

Summer Nights Initiative:

16. The Police and other agencies have targeted Hotspot areas, Off-licences and public houses throughout the school holiday period.

This resulted in large quantities of alcohol seized from underage drinkers. In total 235 alcoholic drinks were seized.

Operation Summer Nights 8th July - 2nd September 2007	Chorley Areas Total Incidents/Visits
Number of visits to licensed premises	464
Number of visits to targeted licensed premises	162

Number of visits to off licence premises	422
Number of visits to targeted off licence premises	196
Number of joint agency visits	37
Youth referrals submitted (alcohol related)	114
Seizures of Alcohol from underage drinkers	103
Public Order disposal by PND on street	3

Priority 3 Substance Misuse Alcohol Coordinator appointed Please see list of projects attached

Projects	Aims/Goals	Progress
Substance Misuse policy	To implement a working substance misuse policy for Chorley and South Ribble and amongst members of the LPSB	Policy drafted. Each organisation to implement their own policy using the one produced as a toolkit and put the policy through their own consultation exercise.
Develop a training capacity of tier 2 alcohol service	To provide training for staff in relation to offering brief interventions for staff highlighted through the above policy	PCT progressing.
Improved availability and use of intelligence concerning alcohol related harm	To improve the gathering and use of intelligence from a number of organisations to map areas to be targeted by interventions	Awaiting action from PCT regarding the collation of A&E data. Requires changes to software so developments expected within months.
Best Bar None	To support the implementation of Best Bar None within Chorley and South Ribble	<i>The Alcohol Coordinator is working with the Police to increase the numbers of returned applications. A toolkit has been developed to aid licensees in completing the form. This toolkit is to be delivered by PCSOs and CBMs. Police are organising this. To date 30 premises have been issued with application forms for best bar none with 10 returns to date. Three premises in the areas highlighted through MATAC have been targeted with this initiative</i>
Communications Plan	To develop a joint communication plan with the PR and communications departments of the key players for the promotion of alcohol information	Plan being progressed despite National Lottery bid failure.
Rationalisation of	Work on the development of a	A draft has been written.

strategies	Central Lancashire Alcohol Harm Reduction Strategy	Currently working with Central Lancs PCT to improve some of the statistics and data available.
Age check	Organise distribution of Age-Check resource to all off-licensed premises in South Lancashire	Press coverage completed in all three of the project areas. Age-check has been distributed to all off-licensed premises in South Lancashire. COMPLETED
Comic book	Develop and organise the distribution and marketing of a comic aimed at 13-16 year olds	A Comic book has been distributed to all community centres and via the Youth and Community Service.
Wicked Lives	Project to change the behaviour and attitudes of young people towards alcohol evaluated by Manchester University IPEG. The Scheme is running in Chorley and South Ribble and a number of Cheshire Authorities.	Consent is potentially an issue in respect of those children in the target group. This issue is currently being worked on with Addaction and Manchester University.

Priority 4 Target Areas The MATAC is being used to target areas with a high incidence of Crime, ASB, Fires and environmental problems

Covert CCTV is now available to target specific problems. It has been used to gather evidence regarding an ASB order currently in place.

A mobile Wifi CCTV will be piloted in xxxxx St once planning permission is granted for a column to be erected. This will effectively monitor that location 24/7 for a given period. This street has been a hotspot for the police and PCSO's and it is anticipated that once CCTV is installed we will see a reduction in calls for service.

If the project is a success it will be rolled out in other target areas.

The former Housing Options caravan is currently being refitted in order that it can be used to accommodate children targeted with diversionary activities in problem areas. The unit will also serve as a temporary and transferable PCSO/police 'station.' The Caravan will be driven to target areas, thus giving a higher profile to patrolling officers and diversionary activities. Advertising space on the caravan has attracted considerable interest from local organisations from the private and public sector. A full advertising campaign will be undertaken prior to the 'van' being deployed.

Theme days/weeks of 'action', stemming from the MATAC forum are being planned for the forthcoming months. A range of services, such as DVLA, Customs and Excise, the Benefits Agency and Registered Social Landlords (RSL) etc. will target areas.

We have already utilised the police Automatic Number Plate Recognition system on a joint 'action day' involving the DVLA, Trading Standards, Environment (SNED) and Customs and Excise. The joint operation was mounted on two arterial routes in to Chorley. Vehicles identified from joint-agency databases were stopped and checked at 'pinch-points' on the highway, to ensure that documents and goods were in order etc. This resulted in the following action:

- 29 vehicles stopped
- 7 clamped and towed away
- 5 No insurance
- 13 No Excise Licence
- 2 No MOT
- 2 Using red Diesel
- 1 stolen vehicle – driver arrested
- 22 people being investigated by the Benefits office as a result of the Stop/check procedure

Priority 5

**Partnership
Development**

Members of the CDRP have presented the work of Chorley (CDRP) at national and local conferences in recent weeks

17. A stronger bond for multi-agency working is being established with the police, Benefits Agency, RSL's and South Lancashire Arts Projects through the MATAC forum.

Training days have been arranged and delivered to the newly appointed PCSO's, in respect of Fixed Penalty Notices for litter and dog fouling.

Since the inception of the MATAC process Youth Activities and Diversionary projects have been developed in Astley Village and Chorley East. This will be followed by further diversionary projects in Liptrot, Coppull and Clayton Brook.

With Outreach workers signposting local youths to such activities the projects have grown from once a week to twice a week in the Astley area and a similar extension is now due in Chorley East

The Chorley East project is helping develop bonds with those families, who hitherto, have been hard to reach. A rewards system has operated in that area. It operates on the basis that potential 'trouble-makers' are invited to attend courses on conduct and drugs issues. If they attend the courses then they are rewarded with community trips and events. As such this occupies the youths concerned and educates them in social skills that otherwise would go unaided.

Coordination of Crime and Disorder Reduction after March 2007.

- 18 Delivering Safer Communities after the end of the current Community Safety Strategy will require the responsible authorities of the Lancashire County Council area to produce a Community Safety Agreement by 1 April 2008.

The Community Safety Agreement should identify:

- Ways of co-ordinating across the county to address priorities; and
- How the responsible authorities might otherwise contribute to reducing crime, disorder and substance misuse through closer joint working across the county.

The basis for this Community Safety Agreement is the 12 strategic assessments currently being written by each of the district community safety partnerships within Lancashire. Lancashire County Council has funded a piece of research and analysis to pull the key priorities from the district strategic assessments into a LCC area County Strategic Assessment. The result of this analysis should be delivered early in December 2007.

A group, known in the legislation as the County Strategy Board, will develop the Community Safety Agreement. In Lancashire this is a combination of the Strategic Crime Reduction Board and the Community Safety Partnership Chairs Group.

Priorities to be addressed for the Community Safety Agreement for 2008-11 will be formulated in early December, following a workshop consisting of the Strategic Crime Reduction Board and the Community Safety Partnership Chairs Group and other key stakeholders. After this discussion, priorities and actions will be agreed for the forthcoming years. The discussion will also be used to inform the selection of priorities for inclusion in the new Local Area Agreement.

The future for community engagement in crime and disorder in Chorley.

- 19. The end of the Community Safety Strategy allows the Council to consider how it, and its partners, will continue to engage with the voluntary, community and faith sectors. This consideration will be affected by:
- 20. The emerging Divisional CDRP arrangements.
The views of our partners in the current Community Safety Partnership
The opportunity for the delivery of community safety coordination and community engagement through a neighbourhood-working project from 2008.

IMPLICATIONS OF REPORT

- 21. This report has implications in the following areas and the relevant Corporate Directors' comments are included:

Finance		Customer Services	
Human Resources		Equality and Diversity	
Legal		No significant implications in this area	✓

JOHN LECHMERE
DIRECTOR OF STREETSCENE, NEIGHBOURHOODS AND ENVIRONMENT

There are no background papers to this report.

Report Author	Ext	Date	Doc ID
Phil Towndrow/John Lechmere	5720	20 November 2007	

Introductory

British Crime Survey Comparator Offences

Area: **Chorley**
 Category: **BCS Comparator Crime**

Important Figures

Out-Turn 03/04:	4,901	(baseline for 07/08 target)
Out-Turn 04/05:	5,165	(5.4% increase on 03/04)
Out-Turn 05/06:	4,503	(12.8% reduction on 04/05)
Out-Turn 06/07:	4,244	(5.8% reduction on 05/06)
Target 07/08:	4,166	(1.8% reduction on 06/07)

Summary of Current Position: This Year -v- Last Year

	Last Year	This Year	Change
April to October			
BCS Comparator Crime	2,580	2,110	- 18.2%
Acquisitive Offences	859	673	- 21.7%
Damage Offences	1,025	817	- 20.3%
Violent Offences	696	620	- 10.9%

Monthly average in the 7 months of the year to date:

To reach target future average must not exceed:

Chances of reaching target are assessed as:

301	Very Good
411	



Tracking Tool

Version 5.0

Updated To

Oct-07

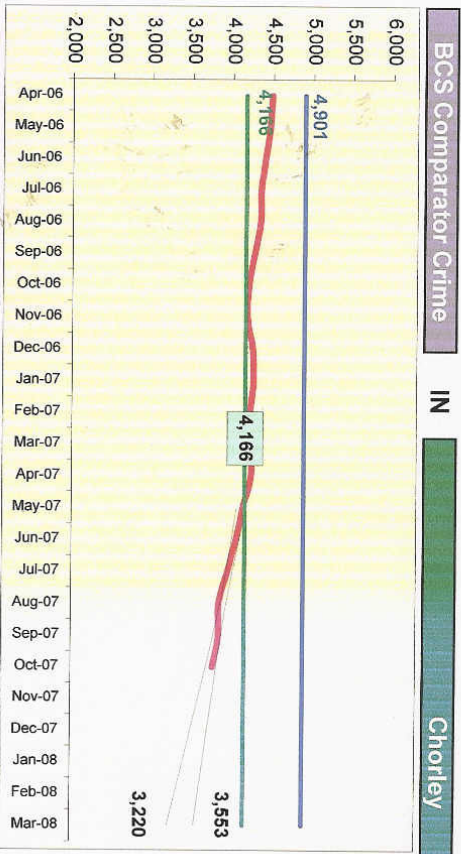


GOVERNMENT OFFICE
FOR THE NORTH WEST



Lancashire
Constabulary
police and communities together

Overview



Milestone calculated from 05/06

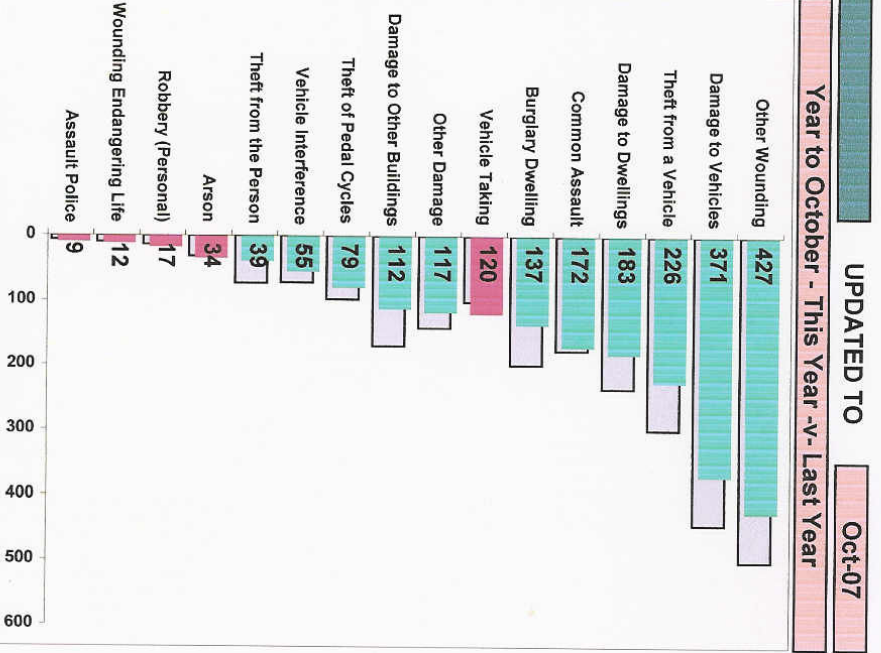
BCS Comparator Crime accounts for 58.4% of all crime recorded in the current year to date.

The top five volume categories account for 65.4% of BCS Comparator Crime.

The milestone amounts to a reduction of 1.8% on last year's out-turn.

The current 12MRT amounts to a REDUCTION of 11.1% on last year's out-turn.

Current evidence suggests that the chances of reaching the milestone are **VERY GOOD**.





Home Office

Vernon Coaker MP
 PARLIAMENTARY UNDER SECRETARY OF STATE
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 www.homeoffice.gov.uk

Eric Bell Esq
 Chair
 Chorley CDRP
 Council Office
 Gillibrand Street
 Chorley
 PR7 2EL

01 NOV 2007

Dear Eric,

Continuing high performance in Chorley CDRP

Three months ago the Deputy Director of the Police and Crime Standard Directorate of the Home Office (Stephen Cahill) wrote to you to congratulate you on your performance across a range of delivery areas, as assessed in the Joint Interim Performance Assessment (JIPA) framework. JIPA assesses

- crime reduction;
- justice;
- confidence and reassurance;
- satisfaction;
- DIP;
- and PPO scheme performance.

I was delighted to be informed that Chorley's performance has continued to meet the criteria for identification as a highly performing area over a further three months based on performance data and assessments to the end of August. JIPA assessments are available from the iQuanta website: <https://iquanta.net/>.

I would like to congratulate you and all the local partners working with you to reduce crime and enhance community safety on this excellent record of delivery over the past six months, and to thank you for your continued hard work on this vital area of public service delivery.

Your provision of activities for young people in Chorley is clearly having a positive impact (and fostering a culture of volunteering at the same time), and I'm delighted to see that the partnership agencies are sharing information

BUILDING A SAFE, JUST AND TOLERANT SOCIETY



effectively to identify priority areas.

Congratulations once again.

Yours sincerely,
Vernon Coaker

VERNON COAKER

